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**Public version** 

# **Electricity and Gas (Customised Paths) Input Methodology Amendments Determination 2015**

### [2015] NZCC 28

Amendments made under s 52Y of the Commerce Act 1986 to input methodologies applicable to customised price-quality paths for electricity distribution businesses and gas pipeline businesses contained in Decisions [2012] NZCC 26, [2012] NZCC 27, [2012] NZCC 28

**The Commission:** Dr M Berry

S Begg Dr S Gale P Duignan

Date of determination: 12 November 2015

## **Associated documents**

Publication date	Determination number	Determination title
28 September 2012	ISBN 978-1-869452-16-2	Electricity Distribution Services Input Methodologies Determination 2012 [2012] NZCC 26
28 September 2012	ISBN 978-1-869452-17-9	Gas Distribution Services Input Methodologies Determination 2012 [2012] NZCC 27
28 September 2012	ISBN 978-1-869452-17-9	Gas Transmission Services Input Methodologies Determination 2012 [2012] NZCC 28

Commerce Commission Wellington, New Zealand Pursuant to Part 4 of the Commerce Act 1986 (the Act) the Commerce Commission makes the following determination:

#### 1. Short title

This determination is the Electricity and Gas (Customised Paths) Input Methodology Amendments Determination 2015.

#### 2. Determinations amended

This determination amends the following determinations:

- (a) Electricity Distribution Services Input Methodologies Determination 2012 [2012] NZCC 26 (the **EDB IM Determination**);
- (b) Gas Distribution Services Input Methodologies Determination 2012 [2012] NZCC 27 (the GDB IM Determination); and
- (c) Gas Transmission Services Input Methodologies Determination 2012 [2012] NZCC 28 (the **GTB IM Determination**).

#### 3. Commencement

This determination comes into force on the date on which notice of the determination is given in the *New Zealand Gazette*.

#### 4. Interpretation

- 4.1 In this determination:
  - (a) Terms in bold type have the meaning given to those terms in the applicable determination.
  - (b) Terms in bold type used in this determination that are defined in the Act, but not this determination, have the same meaning as in the Act.
- 4.2 Nothing in this determination limits the **Commission's** authority to amend any Determination in accordance with the Act.

#### 5. EDB IM Amendments

Exemptions and modifications to CPP process and content requirements

- 5.1 In the **EDB IM Determination**, insert the following in Subpart 1 of Part 5:
  - "5.1.6 Modification or exemption of CPP application requirements
  - "(1) The **Commission** may approve a modification to, or exemption from, any requirement set out in—
    - "(a) this subpart;
    - "(b) Subpart 4;

- "(c) Subpart 5; or
- "(d) schedules relating to subparts identified in paragraphs (a) to (c) above.
- "(2) A modification or exemption may be approved where, in the **Commission**'s opinion, the modification or exemption will not detract, to an extent that is more than minor, from—
  - "(a) the **Commission**'s evaluation of the **CPP proposal**;
  - "(b) the **Commission**'s determination of a **CPP**; and
  - "(c) the ability of interested persons to consider and provide their views on the **CPP proposal**.
- "(3) A modification or exemption will only apply for the purposes of assessing compliance of a **CPP application** under s 53S(1) of the **Act**
  - "(a) if the **Commission** has previously approved a request by a **CPP applicant** for the modification or exemption in accordance with clause 5.1.7;
  - "(b) in respect of the **CPP applicant** and the **CPP application** identified in the **Commission**'s approval; and
  - "(c) if the **CPP applicant** elects to apply the modification or exemption by:
    - "(i) meeting all conditions and requirements specified in the approval that relates to the modification or exemption; and
    - "(ii) providing the relevant information specified in clause 5.1.8 as part of its **CPP application**.

#### "5.1.7 Process for obtaining a modification or exemption

- "(1) At any time prior to providing the **Commission** with a **CPP application**, a **CPP applicant** may request modifications or exemptions to the requirements listed in clause 5.1.6(1) as alternatives to those requirements.
- "(2) A request by a CPP applicant must—
  - "(a) be in writing;
  - "(b) include the following information:
    - "(i) the CPP applicant's name and contact details;
    - "(ii) a brief description of the key features of its intended CPP proposal;
    - "(iii) the date that the **CPP applicant** intends to submit the **CPP application** for which a modification or exemption is sought;
    - "(iv) a list of the specific modifications or exemptions sought;
    - "(v) an explanation of why the **CPP applicant** considers the requirements in clause 5.1.6(2) are met;
    - "(vi) evidence in support of the explanation provided under subparagraph (v); and

- "(vii) identification of any information that is commercially sensitive.
- "(3) Subparagraph (2)(b)(vi) may be satisfied by submitting a certificate, signed by a senior manager of the **CPP applicant**, setting out the factual basis on which he or she believes the requirements in subclause 5.1.6(2) are met.
- "(4) In considering whether to approve a request for modification or exemptions, the **Commission** may seek, and have regard to—
  - "(a) views of interested persons within any time frames and processes set by the **Commission**; and
  - "(b) views of any person the **Commission** considers has expertise on a relevant matter.
- "(5) As soon as reasonably practicable after receipt of a request for modifications or exemptions the **Commission** will, by notice in writing, advise the **CPP applicant** as to whether:
  - "(a) any of the modifications or exemptions are approved; and
  - "(b) the approval of any modification or exemption is subject to conditions or requirements that must be met by the **CPP applicant**.

#### "5.1.8 <u>Information on modification or exemption of information requirements</u>

"Where a **CPP applicant** elects to apply a modification or exemption approved by the **Commission** in accordance with clause 5.1.7, it must include as part of its **CPP application**—

- "(a) a copy of the **Commission**'s approval;
- "(b) a list of the approved modifications or exemptions which the CPP applicant has elected to apply in its CPP application;
- "(c) evidence that any conditions or requirements of the approval have been met; and
- "(d) an indication, at the relevant locations within the document or documents comprising the **CPP application**, as to where the modifications or exemptions have been applied."

Alternative methodologies with equivalent effect

5.2 In the **EDB IM Determination**, insert the following in Subpart 3 of Part 5:

# "Section 5 Alternative methodologies with equivalent effect "5.3.33 Alternative methodologies with equivalent effect

- "(1) A **CPP applicant**, in making a **CPP application**, may apply an alternative methodology to that specified for—
  - "(a) cost allocation and asset valuation in Section 2;
  - "(b) treatment of taxation in Section 3; or
  - "(c) the estimation of **term credit spread differentials** in Section 4.

- "(2) The **Commission**, in evaluating a **CPP proposal** and in determining a **CPP** for an **EDB**, may apply the alternative methodology elected by the **CPP applicant**.
- "(3) An alternative methodology applied by either an **EDB** or the **Commission** in accordance with this clause must:
  - "(a) produce an equivalent effect within the **CPP regulatory period** to the methodology that would otherwise apply; and
  - "(b) not detract from the promotion of the purpose of Part 4 of the Act."
- 5.3 In the **EDB IM Determination**, insert the following in Subpart 4 of Part 5:

#### "Section 10 Information relevant to alternative methodologies

- "5.4.34 <u>Demonstration that alternative methodologies have equivalent effect</u>
- "(1) Where a **CPP applicant** applies alternative methodologies in accordance with clause 5.3.33, it must provide:
  - "(a) a list and description of each alternative methodology applied;
  - "(b) an indication, at the relevant locations within the **CPP application**, as to where the alternative methodologies have been applied;
  - "(c) reasons why each of the alternative methodologies have been applied; and
  - "(d) evidence demonstrating that each alternative methodology complies with clause 5.3.33(3).
- "(2) Paragraph (1)(d) may be satisfied by submitting a certificate signed by an senior manager of the **CPP applicant** setting out the factual basis on which he or she believes each alternative methodology complies with clause 5.3.33(3)."

CPP proposals must be complete in all material respects

- 5.4 In the **EDB IM Determination**, replace clause 5.1.1(2) with:
  - "(2) **CPP application** means an application containing, in all material respects, the information specified in-
    - "(a) this subpart; and
    - "(b) Subpart 4."
- 5.5 In the **EDB IM Determination**, replace clause 5.4.1(1) with:
  - "(1) Subject to subclause (2), a **CPP proposal** must contain, in all material respects, the information specified in this subpart."

#### 6. GDB IM Amendments

Exemptions and modifications to CPP process and content requirements

- 6.1 In the **GDB IM Determination**, insert the following in Subpart 1 of Part 5:
  - "5.1.6 Modification or exemption of CPP application requirements
  - "(1) The **Commission** may approve a modification to, or exemption from, any requirement set out in—
    - "(a) this subpart;
    - "(b) Subpart 5;
    - "(c) Subpart 6; or
    - "(d) schedules relating to subparts identified in paragraphs (a) to (c) above.
  - "(2) A modification or exemption may be approved where, in the **Commission**'s opinion, the modification or exemption will not detract, to an extent that is more than minor, from—
    - "(a) the **Commission**'s evaluation of the **CPP proposal**;
    - "(b) the **Commission**'s determination of a **CPP**; and
    - "(c) the ability of interested persons to consider and provide their views on the **CPP proposal**.
  - "(3) A modification or exemption will only apply for the purposes of assessing compliance of a **CPP application** under s 53S(1) of the **Act**
    - "(a) if the **Commission** has previously approved a request by a **CPP applicant** for the modification or exemption in accordance with clause 5.1.7;
    - "(b) in respect of the **CPP applicant** and the **CPP application** identified in the **Commission**'s approval; and
    - "(c) if the **CPP applicant** elects to apply the modification or exemption by:
      - "(i) meeting all conditions and requirements specified in the approval that relates to the modification or exemption; and
      - "(ii) providing the relevant information specified in clause 5.1.8 as part of its **CPP application**.
  - "5.1.7 Process for obtaining a modification or exemption
  - "(1) At any time prior to providing the **Commission** with a **CPP application**, a **CPP applicant** may request modifications or exemptions to the requirements listed in clause 5.1.6(1) as alternatives to those requirements.
  - "(2) A request by a CPP applicant must—
    - "(a) be in writing;
    - "(b) include the following information:

- "(i) the CPP applicant's name and contact details;
- "(ii) a brief description of the key features of its intended **CPP proposal**;
- "(iii) the date that the **CPP applicant** intends to submit the **CPP application** for which a modification or exemption is sought;
- "(iv) a list of the specific modifications or exemptions sought;
- "(v) an explanation of why the **CPP applicant** considers the requirements in clause 5.1.6(2) are met;
- "(vi) evidence in support of the explanation provided under subparagraph (v); and
- "(vii) identification of any information that is commercially sensitive.
- "(3) Subparagraph (2)(b)(vi) may be satisfied by submitting a certificate, signed by a senior manager of the **CPP applicant**, setting out the factual basis on which he or she believes the requirements in subclause 5.1.6(2) are met.
- "(4) In considering whether to approve a request for modification or exemptions, the **Commission** may seek, and have regard to—
  - "(a) views of interested persons within any time frames and processes set by the **Commission**; and
  - "(b) views of any person the **Commission** considers has expertise on a relevant matter.
- "(5) As soon as reasonably practicable after receipt of a request for modifications or exemptions the **Commission** will, by notice in writing, advise the **CPP applicant** as to whether:
  - "(a) any of the modifications or exemptions are approved; and
  - "(b) the approval of any modification or exemption is subject to conditions or requirements that must be met by the **CPP applicant**.

#### "5.1.8 Information on modification or exemption of information requirements

"Where a **CPP applicant** elects to apply a modification or exemption approved by the **Commission** in accordance with clause 5.1.7, it must include as part of its **CPP application**—

- "(a) a copy of the **Commission**'s approval;
- "(b) a list of the approved modifications or exemptions which the CPP applicant has elected to apply in its CPP application;
- "(c) evidence that any conditions or requirements of the approval have been met; and
- "(d) an indication, at the relevant locations within the document or documents comprising the **CPP application**, as to where the modifications or exemptions have been applied."

#### Alternative methodologies with equivalent effect

6.2 In the **GDB IM Determination**, insert the following in Subpart 3 of Part 5:

#### "Section 5 Alternative methodologies with equivalent effect

- "5.3.33 Alternative methodologies with equivalent effect
- "(1) A **CPP applicant**, in making a **CPP application**, may apply an alternative methodology to that specified for—
  - "(a) cost allocation and asset valuation in Section 2;
  - "(b) treatment of taxation in Section 3;
  - "(c) the estimation of **term credit spread differentials** in Section 4; or
  - "(d) pricing methodologies in Subpart 4.
- "(2) The **Commission**, in evaluating a **CPP proposal** and in determining a **CPP** for a **GDB**, may apply the alternative methodology elected by the **CPP applicant**.
- "(3) An alternative methodology applied by either a **GDB** or the **Commission** in accordance with this clause must:
  - "(a) produce an equivalent effect within the **CPP regulatory period** to the methodology that would otherwise apply; and
  - "(b) not detract from the promotion of the purpose of Part 4 of the Act."
- 6.3 In the **GDB IM Determination**, insert the following in Subpart 5 of Part 5:

#### "Section 10 Information relevant to alternative methodologies

#### "5.5.33 Demonstration that alternative methodologies have equivalent effect

- "(1) Where a **CPP applicant** applies alternative methodologies in accordance with clause 5.3.33, it must provide:
  - "(a) a list and description of each alternative methodology applied;
  - "(b) an indication, at the relevant locations within the **CPP application**, as to where the alternative methodologies have been applied;
  - "(c) reasons why each of the alternative methodologies have been applied; and
  - "(d) evidence demonstrating that each alternative methodology complies with clause 5.3.33(3).
- "(2) Paragraph (1)(d) may be satisfied by submitting a certificate signed by an senior manager of the **CPP applicant** setting out the factual basis on which he or she believes each alternative methodology complies with clause 5.3.33(3)."

CPP proposals must be complete in all material respects

- 6.4 In the **GDB IM Determination**, replace clause 5.1.1(2) with:
  - "(2) **CPP application** means an application containing, in all material respects, the information specified in-

- "(a) this subpart; and
- "(b) Subpart 5."
- 6.5 In the **GDB IM Determination**, replace clause 5.5.1(1) with:
  - "(1) Subject to subclause (2), a **CPP proposal** must contain, in all material respects, the information specified in this subpart."

#### 7. GTB IM Amendments

Exemptions and modifications to CPP process and content requirements

- 7.1 In the **GTB IM Determination**, insert the following in Subpart 1 of Part 5:
  - "5.1.6 Modification or exemption of CPP application requirements
  - "(1) The **Commission** may approve a modification to, or exemption from, any requirement set out in—
    - "(a) this subpart;
    - "(b) Subpart 5;
    - "(c) Subpart 6; or
    - "(d) schedules relating to subparts identified in paragraphs (a) to (c) above.
  - "(2) A modification or exemption may be approved where, in the **Commission**'s opinion, the modification or exemption will not detract, to an extent that is more than minor, from—
    - "(a) the **Commission**'s evaluation of the **CPP proposal**;
    - "(b) the **Commission**'s determination of a **CPP**; and
    - "(c) the ability of interested persons to consider and provide their views on the **CPP proposal**.
  - "(3) A modification or exemption will only apply for the purposes of assessing compliance of a **CPP application** under s 53S(1) of the **Act**
    - "(a) if the **Commission** has previously approved a request by a **CPP applicant** for the modification or exemption in accordance with clause 5.1.7;
    - "(b) in respect of the **CPP applicant** and the **CPP application** identified in the **Commission**'s approval; and
    - "(c) if the **CPP applicant** elects to apply the modification or exemption by:
      - "(i) meeting all conditions and requirements specified in the approval that relates to the modification or exemption; and
      - "(ii) providing the relevant information specified in clause 5.1.8 as part of its **CPP application**.

#### "5.1.7 Process for obtaining a modification or exemption

- "(1) At any time prior to providing the **Commission** with a **CPP application**, a **CPP applicant** may request modifications or exemptions to the requirements listed in clause 5.1.6(1) as alternatives to those requirements.
- "(2) A request by a CPP applicant must—
  - "(a) be in writing;
  - "(b) include the following information:
    - "(i) the CPP applicant's name and contact details;
    - "(ii) a brief description of the key features of its intended **CPP proposal**;
    - "(iii) the date that the **CPP applicant** intends to submit the **CPP application** for which a modification or exemption is sought;
    - "(iv) a list of the specific modifications or exemptions sought;
    - "(v) an explanation of why the **CPP applicant** considers the requirements in clause 5.1.6(2) are met;
    - "(vi) evidence in support of the explanation provided under subparagraph (v); and
    - "(vii) identification of any information that is commercially sensitive.
- "(3) Subparagraph (2)(b)(vi) may be satisfied by submitting a certificate, signed by a senior manager of the **CPP applicant**, setting out the factual basis on which he or she believes the requirements in subclause 5.1.6(2) are met.
- "(4) In considering whether to approve a request for modification or exemptions, the **Commission** may seek, and have regard to—
  - "(a) views of interested persons within any time frames and processes set by the **Commission**; and
  - "(b) views of any person the **Commission** considers has expertise on a relevant matter.
- "(5) As soon as reasonably practicable after receipt of a request for modifications or exemptions the **Commission** will, by notice in writing, advise the **CPP applicant** as to whether:
  - "(a) any of the modifications or exemptions are approved; and
  - "(b) the approval of any modification or exemption is subject to conditions or requirements that must be met by the **CPP applicant**.

#### "5.1.8 Information on modification or exemption of information requirements

"Where a **CPP applicant** elects to apply a modification or exemption approved by the **Commission** in accordance with clause 5.1.7, it must include as part of its **CPP application**—

"(a) a copy of the **Commission**'s approval;

- "(b) a list of the approved modifications or exemptions which the CPP applicant has elected to apply in its CPP application;
- "(c) evidence that any conditions or requirements of the approval have been met; and
- "(d) an indication, at the relevant locations within the document or documents comprising the **CPP application**, as to where the modifications or exemptions have been applied."

#### Alternative methodologies with equivalent effect

7.2 In the **GTB IM Determination**, insert the following in Subpart 3 of Part 5:

#### "Section 5 Alternative methodologies with equivalent effect

- "5.3.29 Alternative methodologies with equivalent effect
- "(1) A CPP applicant, in making a CPP application, may apply an alternative methodology to that specified for—
  - "(a) cost allocation and asset valuation in Section 2;
  - "(b) treatment of taxation in Section 3;
  - "(c) the estimation of term credit spread differentials in Section 4; or
  - "(d) pricing methodologies in Subpart 4.
- "(2) The **Commission**, in evaluating a **CPP proposal** and in determining a **CPP** for a **GTB**, may apply the alternative methodology elected by the **CPP applicant**.
- "(3) An alternative methodology applied by either a **GTB** or the **Commission** in accordance with this clause must:
  - "(a) produce an equivalent effect within the **CPP regulatory period** to the methodology that would otherwise apply; and
  - "(b) not detract from the promotion of the purpose of Part 4 of the Act."
- 7.3 In the **GTB IM Determination**, insert the following in Subpart 5 of Part 5:

#### "Section 10 Information relevant to alternative methodologies

- "5.5.30 <u>Demonstration that alternative methodologies have equivalent effect</u>
- "(1) Where a **CPP applicant** applies alternative methodologies in accordance with clause 5.3.29, it must provide:
  - "(a) a list and description of each alternative methodology applied;
  - "(b) an indication, at the relevant locations within the **CPP application**, as to where the alternative methodologies have been applied;
  - "(c) reasons why each of the alternative methodologies have been applied; and
  - "(d) evidence demonstrating that each alternative methodology complies with clause 5.3.29(3).

"(2) Paragraph (1)(d) may be satisfied by submitting a certificate signed by an senior manager of the **CPP applicant** setting out the factual basis on which he or she believes each alternative methodology complies with clause 5.3.29(3)."

CPP proposals must be complete in all material respects

- 7.4 In the **GTB IM Determination**, replace clause 5.1.1(2) with:
  - "(2) **CPP application** means an application containing, in all material respects, the information specified in-
    - "(a) this subpart; and
    - "(b) Subpart 5."
- 7.5 In the **GTB IM Determination**, replace clause 5.5.1(1) with:
  - "(1) Subject to subclause (2), a **CPP proposal** must contain, in all material respects, the information specified in this subpart."

Sue Begg,

Deputy Chair

Dated at Wellington this 12th day of November 2015.

**Commerce Commission**